

COMPREHENSIVE PLAN

INTERGOVERNMENTAL COORDINATION ELEMENT

Policy Document

**CHAPTER 9: INTERGOVERNMENTAL COORDINATION
ELEMENT**

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INVENTORY OF MAPS

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INTRODUCTION

The purpose of the Intergovernmental Coordination Element is to provide guidelines and mechanisms for coordinating with other governments and selected governmental agencies in the preparation and revision of the Comprehensive Plan, in the review and approval of future development, and in the provision of services. This Element strives to determine and respond to the needs for coordination mechanisms between the City, regional and state agencies, and adjacent local governments.

GOALS, OBJECTIVES, AND POLICIES

GOAL 1: INTERGOVERNMENTAL COORDINATION

THE CITY SHALL ESTABLISH AND MAINTAIN EFFECTIVE COORDINATION MECHANISMS AND RELATIONSHIPS TO EFFECTIVELY ADDRESS ANY MULTI-JURISDICTIONAL PLANNING ISSUES THAT MAY ARISE IN IMPLEMENTING THE PORT ORANGE COMPREHENSIVE PLAN.

Objective 1.1: Continue to utilize a formal, continuous program for planning information exchange with FDOT, Volusia County, the Volusia County School Board, Daytona Beach, South Daytona, Daytona Beach Shores, New Smyrna Beach, and Ponce Inlet.

Policy 1.1.1: A monthly report of development approval and construction activity will be posted on the City website, and similar information will be requested from the adjacent jurisdictions.

Policy 1.1.2: Continue the coordination of capital improvement projects with the affected governments listed above.

Policy 1.1.3: The City shall encourage the siting and co-location of public schools with other public facilities as permitted land uses. To the maximum extent possible, new public facilities shall be located, designed, and constructed on or adjacent to libraries, community centers, parks, and/or recreational facilities.

Objective 1.2: Maintain and increase the use of intergovernmental planning agencies for discussion and resolution of multi-jurisdictional issues.

Policy 1.2.1: Continue active membership and support of intergovernmental planning agencies such as VCOG, TPO, VGMC, and the ECFRPC.

Policy 1.2.2: Support the efforts to plan for the regional management of water resources.

Policy 1.2.3: Work with the VGMC to ensure coordination of all planning activities mandated by the Comprehensive Plan.

Policy 1.2.4: The City will maintain a Water Supply Facilities Work Plan that is coordinated with SJRWMD's District Water Supply Plan by updating the Work Plan within 18 months of an update to the SJRWMD's District Water Supply Work Plan that affects the City.

Policy 1.2.5: The City will participate in the development of updates to SJRWMD's Water Supply Assessment and District Water Supply Plan and in other water supply development-related initiatives facilitated by SJRWMD that affect the City.

Objective 1.3: Continue to utilize specific protocols to resolve conflicts with other local governments.

Policy 1.3.1: Utilize the Regional Planning Council's dispute resolution process.

Policy 1.3.2: Utilize the Volusia Council of Governments.

Policy 1.3.3: Utilize the Volusia Growth Management Commission process.

Objective 1.4: Continue or develop programs to address specific planning issues.

Policy 1.4.1: Abide by the annexation agreement with New Smyrna Beach, and develop similar agreements, when needed, with South Daytona, Daytona Beach Shores, Ponce Inlet, Daytona Beach, and Volusia County.

Policy 1.4.2: Abide by the 2008 Interlocal Agreement with Volusia County that established the City of Port Orange Water Supply Planning Area west of I-95 and reaffirmed previous arrangements related to water and sewer service delivery and other planning-related activities.

Policy 1.4.3: Continue the use of existing public information programs, including the Port Orange Newsletter and pogTV.

Policy 1.4.3: Work with the School Board to use the rezoning process or other formalized process, when applicable, as a citizen participation/notification mechanism in the location and timing of public educational facilities.

Policy 1.4.5: Continue to work with the FDOT to implement the City's Master Access Management Plan for the Dunlawton Avenue corridor.

Policy 1.4.6: The City will work with the FDEP, Volusia County, and the SJRWMD to develop a regional approach to protecting Spruce Creek in order to maintain water quality, thereby, complying with its Outstanding Florida Water (OFW) designation.

Policy 1.4.7: The City shall work with adjacent jurisdictions and intergovernmental coordination committees to develop and utilize a system of intergovernmental negotiation for siting locally unpopular public and private land uses. Such a system should consider the area of population served, the impact on land development patterns or important natural resources, and the cost-effectiveness of service delivery.

Policy 1.4.8: The City shall create a partnership among state government, adjacent local governments, and the private sector which would identify and build needed

public facilities and allocate the costs of such facilities among the partners in proportion to the benefits accruing to each of them.

Policy 1.4.9: In support of State policy, the City shall encourage the development, use, and coordination of capital improvement plans by all levels of government.

Policy 1.4.10: In accordance with the “Interlocal Agreement with the City of Port Orange Wellfield Property,” between the City and Volusia County, the City shall exercise jurisdictional control over a special area it owns without annexation.

Policy 1.4.11: Consistent with the City of Port Orange Wellfield Property Interlocal Agreement of 2004, the uses allowed in area “A-1” shall be limited to the following:

- Communications Towers (camouflaged or monopole only)
- Class “AA”EQ biosolid disposal, as per 40 CFR 503
- Environmental Education
- Essential Utility Services
- Forestry/Silviculture (see Exhibit “B” of the subject interlocal agreement)
- Managed fishing, forestry, soil and wildlife areas (including hunt clubs)
- Preserve, resource based Parks & Recreation (e.g. hiking trails and primitive camping)
- Potable Water Recharge Areas and Potable Water Supply Wells
- Reclaimed Water Treatment, Production, Storage and Pumping (maximum of 320 acres) and Permitted improvements pursuant to County Development Order 03-F-FSP-0427
- Roadways (Private, non-public access) and associated stormwater treatment
- Wetlands Mitigation Bank

Policy 1.4.12: Consistent with the City of Port Orange Wellfield Property Interlocal Agreement of 2004, all land that comprises area “A-2” will remain included within the Volusia County Natural Resource Management Area (NRMA), and any land development activity shall be consistent with applicable provisions of the Volusia County NRMA.

- a.* The uses allowed in area “A-2” shall be limited to the following:
- Adult/vocational Education
 - Agriculture: pasture/forestry
 - Biosolid treatment and Disposal
 - Camouflaged or monopole communications towers
 - City Facilities and Yards
 - Class “AA” EQ biosolid treatment and disposal, as per 40 CFR 503
 - Colleges and Universities
 - Environmental Education
 - Essential Utility Services
 - Permitted improvements pursuant to County Development Order 03-F-FSP-0427

Hospitals
Houses of Worship
Managed fishing, forestry, soil and wildlife areas (including hunt clubs)
Parks and Recreation areas
Potable Water Recharge Areas and Potable Water Supply Wells
Potable Water Treatment, Production, Storage and Pumping
Public and Private Schools
Public Utility Services/Stations/Plants
Reclaimed Water Treatment, Production, Storage and Pumping
Roadways
Soil Storage as Temporary Stockpile
Stormwater Treatment, Storage, Pumping and Disposal
Wetlands Mitigation Bank

b. To ensure that the level of service on roads that serve the land identified as area “A-2” by the Port Orange Wellfield Property Interlocal Agreement of 2004 is maintained, no development or aggregate thereof shall generate more than 13,750 trip ends per day.

Policy 1.4.13: Consistent with the 2008 Interlocal Agreement between Volusia County and the City of Port Orange that established the Port Orange Water Planning Area, and with the City of Port Orange Wellfield Property Interlocal Agreement of 2004, the uses allowed in the Wellfield Expansion Area shall be limited to the following:

Communications Towers (camouflaged or monopole only)
Environmental Education
Essential Utility Services
Forestry/Silviculture
Managed fishing, forestry, soil consistent with the Wetland Mitigation Bank Management Plan and wildlife areas (including hunt clubs)
Preserve, resource based Parks and Recreation (e.g. hiking trails and primitive camping)
Potable Water Recharge Areas and Potable Water Supply Wells
Reclaimed Water Treatment, Production, Storage and Pumping (maximum of 320 acres) and permitted improvements pursuant to County Development Order 03-F-FSP-0427
Roadways (Private, non-public access) and associated stormwater treatment
Wetlands Mitigation Bank

Policy 1.4.14: The City shall coordinate transportation mobility projects and funding mechanisms by notifying adjacent local governments and maintaining agencies of the potential impacts to their respective roadways from a proposed development's impacts and requiring the maintaining agency's concurrence through the provisions set forth in the City's Land Development Code.

Policy 1.4.15: The City shall cooperate with VOTRAN and the Volusia County

Transportation Planning Organization on multi-modal strategies that reduce vehicles miles traveled.

Policy 1.4.16: Coordinate all hurricane evacuation activities through the Volusia County Emergency Management Department.

GOAL 2: PUBLIC SCHOOL FACILITIES

ESTABLISH AND MAINTAIN A COOPERATIVE RELATIONSHIP BETWEEN THE CITY OF PORT ORANGE AND SCHOOL DISTRICT TO PROVIDE AN EFFECTIVE JOINT PLANNING PROCESS INCLUDING PROCEDURES TO COORDINATE LAND USE PLANNING WITH THE DEVELOPMENT OF SCHOOL FACILITIES INCLUDING PUBLIC SCHOOL SITING, CALCULATION OF POPULATION PROJECTIONS, AND PROVIDING FOR THE DEVELOPMENT OF PUBLIC EDUCATION FACILITIES CONCURRENTLY WITH RESIDENTIAL DEVELOPMENT AND OTHER PUBLIC FACILITIES AND SERVICES.

Objective 2.1: The City of Port Orange shall establish coordination mechanisms with the School Board to achieve a collaborative effort to identify school needs, provide for schools facilities, and implement school concurrency using consistent supporting data and analysis.

Policy 2.1.1: In cooperation with the School Board, the City of Port Orange shall continue to implement the Public School Facilities Planning Interlocal Agreement as required by Section 1013.33 F.S., which includes procedures for:

- a. Coordinating and sharing information
- b. Educational and ancillary siting procedures
- c. Comprehensive plans and plan amendment review
- d. Site design and development plan review
- e. Joint development of schools, parks and other uses
- f. School concurrency implementation
- g. Implementation and amendments
- h. Resolution of disputes

Policy 2.1.2: In accordance with the schedule established in the interlocal agreement, the City of Port Orange shall continue to send a representative to meet with School Board and other local government representatives to review data and annually approve a projection of the amount, type, and distribution of population growth and student enrollment. Data shall include but not be limited to:

- a. Capital budgets for each jurisdiction
- b. School Board five-year facilities work program
- c. School Board educational plant survey (every fifth year)
- d. Volusia County five-year road improvement program
- e. Anticipated new development, infill development and redevelopment
- f. Student enrollment and school utilization including portable classroom assignments

Policy 2.1.3: The City of Port Orange shall provide the School Board with a copy of each planning board and Council/Commission agenda.

Policy 2.1.4: The City of Port Orange and the School Board shall coordinate the acquisition and development of sites for future educational and ancillary facilities in accordance with the process established in the interlocal agreement.

Policy 2.1.5: The City of Port Orange shall continue to implement school concurrency and Section 206 of the Volusia County Charter.

Policy 2.1.6: The City of Port Orange shall provide notice to adjacent jurisdictions as required by the Volusia County Interlocal Agreement for School Planning when school capacity in the adjacent jurisdiction is anticipated to be applied to meet concurrency requirements for proposed residential development.

Objective 2.2: The City of Port Orange shall regularly monitor and evaluate the implementation of the Public School Facilities Element to assure compliance with the provisions of the comprehensive plan and the interlocal agreement, to assure the use of best practices in the joint planning of school facilities, and to provide for the continuing coordination of school planning.

Policy 2.2.1: In accordance with the interlocal agreement but no less than once per year, the City of Port Orange shall submit a report to the Planning Commission and the School Board reporting on the implementation actions and coordinated planning efforts for planning and developing school facilities including joint development opportunities. If the School Board or Planning Commission finds that implementation of the plan or interlocal agreement is not occurring, the School Board or Planning Commission shall make recommendations to the City Council of steps necessary to achieve successful implementation.

Policy 2.2.2: For each comprehensive plan amendment reviewed by the Volusia Growth Management Commission (VGMC), the City of Port Orange shall identify in the VGMC application support materials how anticipated impacts of the proposed amendment to school facilities are addressed.

Policy 2.2.3: The City of Port Orange shall appoint a citizen to serve as a member of the oversight committee created by the adopted Interlocal Agreement and shall appoint a staff member to serve on the technical committee created by the adopted Interlocal Agreement.